#### **TOWN OF GIBSONS**

## Bylaw No. 1225

## A Bylaw for establishment of a 5-year Financial Plan

**WHEREAS** Section 165 of the *Community Charter* requires Council to adopt annually a Financial Plan covering a five year period;

**NOW THEREFORE** the Council of the Town of Gibsons, in open meeting assembled, enacts as follows:

- 1. This Bylaw may be cited for all purposes as "2016 Financial Plan Bylaw No. 1225, 2016".
- 2. The Financial Plan for the Town of Gibsons covering the years 2016 2020 will be so shown on Schedule "A" attached hereto and forming part of this Bylaw.
- 3. Pursuant to Section 165 (3.1) of the *Community Charter* the Council of the Town of Gibsons has prepared a statement of revenue and tax policy as shown on Schedule "B" attached hereto and forming part of this bylaw.
- 4. The Financial Plan shall remain in effect until amended by bylaw or until the next year's Financial Plan is adopted.

| <b>READ</b> a First Time this the  | 19 <sup>th</sup> | day of | April, 2016 |
|------------------------------------|------------------|--------|-------------|
| <b>READ</b> a Second Time this the | 19 <sup>th</sup> | day of | April, 2016 |
| READ a Third Time this the         | 19 <sup>th</sup> | day of | April, 2016 |
| ADOPTED this the                   | $3^{\text{rd}}$  | day of | May, 2016   |

Wayne Rowe, Mayor

Selina Williams, Corporate Officer

# SCHEDULE "A" TO BYLAW 1225

## Town of Gibsons Financial Plan For the Five Year Period 2016 - 2020

## **CONSOLIDATED ALL FUNDS**

| REVENUES Taxation                 | 2016       | 2017       | 2018       | 2019       | 2020       |
|-----------------------------------|------------|------------|------------|------------|------------|
| Property Taxes - Existing         | 2,655,547  | 2,801,256  | 2,836,635  | 2,889,525  | 2,970,998  |
| Property Taxes - Growth           | 58,243     | 27,138     | 28,284     | 28,649     | 29,182     |
| 1% Utility Tax                    | 94,415     | 96,303     | 98,229     | 100,194    | 102,198    |
| Fortis BC Operating Fee           | 9,830      | 38,770     | 38,770     | 38,770     | 38,770     |
| Tortis Bo operating rec           | 3,000      | 50,770     | 50,770     | 50,770     | 00,770     |
| Parcel Taxes - Water & Sewer      | 1,327,836  | 1,381,136  | 1,430,019  | 1,458,620  | 1,487,792  |
| Utility User Fees - Existing      | 1,250,435  | 1,318,875  | 1,397,948  | 1,439,359  | 1,482,406  |
| User Fee Growth                   | -          | 12,504     | 13,189     | 13,979     | 14,394     |
| Meter Replacement                 | 138,000    | 144,900    | 152,145    | 155,188    | 158,292    |
| Fees and Charges                  | 527,410    | 537,958    | 548,717    | 559,692    | 570,886    |
| Other Sources                     |            |            |            |            |            |
| Sale of services                  | 761,781    | 777,017    | 792,557    | 808,408    | 824,576    |
| Reserve Fund Interest             | 21,748     | 24,475     | 25,567     | 27,884     | 30,690     |
| Other Revenue                     | 616,283    | 628,609    | 641,181    | 654,004    | 667,085    |
| Gas Tax Grants (ops)              | 48,000     | 48,000     | 48,000     | 48,000     | 48,000     |
| Government Grants (ops)           | 960,638    | 970,244    | 979,947    | 989,746    | 999,644    |
| Government Grants (capex)         | 313,400    | 582,367    | 1,123,000  | 221,762    | 282,000    |
| Proceeds from Borrowing           | 392,000    | 320,544    | -          | 906,671    | 264,152    |
| Transfers Between Funds           | 002,000    | 020,044    |            | 000,071    | 201,102    |
| From Development Cost Chg.        | 209,268    | 602,142    | 1,334,722  | 975,025    | 324,536    |
| From Capital Reserve Funds        | 93,100     | 184,000    | 128,700    | 112,800    | 431,700    |
| From Reserve Funds                | 195,705    | 14,500     | 496,620    | 112,000    | 116,000    |
|                                   | 193,703    | 14,500     | 490,020    | -          | 110,000    |
| Surplus Accounts                  | 1 220 222  | 1 252 000  | 1 277 047  | 1 202 506  | 1 220 576  |
| Transfer Equity in Capital Assets | 1,228,323  | 1,252,889  | 1,277,947  | 1,303,506  | 1,329,576  |
| TOTAL REVENUES                    | 10,901,962 | 11,763,627 | 13,392,177 | 12,731,783 | 12,172,875 |
| EXPENDITURES                      |            |            |            |            |            |
| Municipal Debt                    |            |            |            |            |            |
| Debt Interest                     | 322,898    | 330,643    | 336,438    | 316,629    | 317,327    |
| Debt Principal                    | 438,109    | 463,554    | 409,433    | 396,550    | 390,312    |
| Capital Expenditures (All Funds)  | 1,523,400  | 2,333,300  | 3,854,400  | 2,534,700  | 1,902,000  |
| Amortization                      | 1,228,323  | 1,252,889  | 1,277,947  | 1,303,506  | 1,329,576  |
|                                   | 1,220,323  | 1,252,009  | 1,277,947  | 1,303,506  | 1,329,370  |
| Municipal Operations              | 2 220 240  | 2 245 602  | 2 260 007  | 2 205 207  | 2 251 211  |
| General Government                | 2,228,248  | 2,215,693  | 2,260,007  | 2,305,207  | 2,351,311  |
| Protective Services               | 197,915    | 201,875    | 205,911    | 210,029    | 214,230    |
| Transportation Services           | 1,336,483  | 1,222,453  | 1,246,902  | 1,271,840  | 1,297,277  |
| Planning Services                 | 347,111    | 290,609    | 296,421    | 302,350    | 308,397    |
| Recreation and Parks              | 821,987    | 662,069    | 675,310    | 688,816    | 702,593    |
| Water                             | 1,019,781  | 1,040,177  | 1,060,980  | 1,082,200  | 1,103,844  |
| Sewer                             | 869,778    | 887,174    | 904,917    | 923,015    | 941,476    |
| Transfers to Reserves             |            |            |            |            |            |
| To Reserve Funds                  | 212,163    | 218,606    | 223,492    | 229,680    | 236,431    |
| To Surplus Accounts               | 355,766    | 644,584    | 640,018    | 1,167,261  | 1,078,101  |
| TOTAL EXPENDITURES                | 10,901,962 | 11,763,627 | 13,392,177 | 12,731,783 | 12,172,875 |
|                                   |            |            |            |            |            |

### SCHEDULE "B" TO BYLAW 1225

## 2016 FINANCIAL PLAN STATEMENT OF REVENUE AND TAX POLICY

#### 1. PROPORTION OF TOTAL REVENUES BY SOURCE

#### **Objective**

 Seek alternate and innovative revenue streams with the aim of lessening the reliance on property taxes.

## **Policies**

- The Town will annually review user fees and charges to ensure they continue to provide cost recovery.
- The Town completed a program, begun in 2009, to install residential water meters that form the basis of a consumption based billing. The first metered based invoice were issued in April, 2011. Semi-annual invoices are issued in April and October.
- Utility fees (water, sewer, garbage) are set at rates to achieve cost recovery.
- Alternate revenue sources are examined to reduce reliance on property taxes as being the major source of funding (i.e. geo-thermal utility, natural gas franchise fees)

|   | TOTAL REVENUE |                     |               |  |
|---|---------------|---------------------|---------------|--|
| REVENUE SOURCE                              | 2016 %        | 2016 \$             | 2015 %        |  |
| Property Taxes                              | 25.75         | \$2,808,205         | 24.26         |  |
| Parcel Taxes                                | 12.18         | \$1,327,836         | 12.59         |  |
| User Fees and Charges                       | 17.57         | \$1,915,845         | 16.26         |  |
| Other Sources-include DCC's, Trnsfs, Grants | 40.90         | \$4,458,076         | 43.48         |  |
| Proceeds from Borrowings                    | <u>3.60</u>   | <u>\$392,000</u>    | <u>3.41</u>   |  |
| TOTAL                                       | <u>100.00</u> | <u>\$10,901,962</u> | <u>100.00</u> |  |

#### 2. DISTRIBUTION OF PROPERTY TAXES BY CLASS

### **Objective**

• To maintain the trend of the past eight years of shifting the burden of taxation borne by the Class 6 - Business to Class 1 - Residential

#### **Policies**

- Staff continues to review other local governments Business Tax Rate Multiples (BTRM) to ensure we remain competitive and that our BRTM is not a disincentive to businesses in choosing Gibsons as a place to invest. Gibson's BRTM has been reduced over the previous year and continues a 10 year downward trend.
- To regularly review and compare the Town's tax distribution of burden relative to other local jurisdictions.

|                            | TOTAL REVENUE |                    |               |  |
|----------------------------|---------------|--------------------|---------------|--|
| Property Class             | 2016 %        | 2016 \$            | 2015 %        |  |
| Class 1 – Residential      | 65.43         | \$1,837,527        | 65.63         |  |
| Class 2 – Utility          | 3.65          | \$102,566          | 4.06          |  |
| Class 5 – Light Industrial | 0.38          | \$10,693           | 0.39          |  |
| Class 6 – Commercial       | 30.21         | \$848,277          | 29.59         |  |
| Class 8 – Recreation       | 0.32          | \$8,927            | 0.32          |  |
| Class 9 – Farm             | <u>0.01</u>   | <u>\$215</u>       | <u>0.01</u>   |  |
| TOTAL                      | <u>100.00</u> | <u>\$2,808,205</u> | <u>100.00</u> |  |

#### 3. PERMISSIVE TAX EXEMPTIONS

## Objective

- The Town of Gibsons realizes that many volunteer organizations contribute to the well-being of the community and are an essential component to the social fabric which we honour and cherish. Council wishes to ensure that there be an alignment of the Town's goals and culture with those of the organization who are being granted a permissive tax exemption.
- Council will consider the total exemptions granted each year having given consideration to the total tax impact of granting exemptions realizing that in doing so will shift the taxation burden to the remaining taxable properties.
- The Town will continue discussions with benefiting organizations so that all concerned are cognizant of the services provided by others to avoid duplication of services.

#### **Policies**

- The Town requires benefiting organizations to apply every three years for a permissive tax exemption.
- The Town will request an annual update from the requesting organization to ensure the property continues to be used for the purpose intended by the initial application. If an organization has discontinued providing services at the property than an amendment bylaw will be requested.

## **Background**

In 2015 the Town adopted Property Tax Exemption Bylaw No. 1216 which gave permissive tax exemptions for the years 2016 - 2019 to thirteen (13) organizations covering sixteen (16) properties. The estimated permissive taxation exemption (2016) was \$187,944.